

Message Text

CONFIDENTIAL

PAGE 01 TEHRAN 08905 01 OF 02 221322Z

51

ACTION NEA-10

INFO OCT-01 ISO-00 PM-03 NSC-05 SP-02 SS-15 RSC-01 EB-04

TRSE-00 OMB-01 CIEP-01 SAJ-01 ACDA-05 MMS-01 CIAE-00

INR-05 NSAE-00 L-02 SY-04 ABF-01 AID-05 IGA-01 PRS-01

OC-01 CCO-00 /070 W

----- 075557

R 221132Z OCT 74

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 8674

INFO SECDEF WASHDC

JCS WASHDC

USCINCEUR VAIHINGEN

C O N F I D E N T I A L SECTION 1 OF 2 TEHRAN 8905

E.E. 11652: GDS

TAGS: PFOR, MASS, IR

SUBJ: GOI FINANCIAL SUPPORT FOR AND ORGANIZATION OF
ARMISH/MAAG

REFS: (A) STATE 126123; (B) TEHRAN 5354; (C) STATE 164946;
(D) SECDEF 252039Z SEP 74

SUMMARY: WE PROPOSE REORGANIZATION AND REDESIGNATION OF
ARMISH/MAAG WHICH WILL PERMIT MORE UNIFIED DOD EFFORT IN
IRAN AND CALL FOR SUBSTANTIALLY GREATER PAYMENT OF U.S.
MILITARY MISSION COSTS BY GOI. COMMENTS OR INSTRUCTIONS
ARE REQUESTED. END SUMMARY.

1. WE HAVE GIVEN FURTHER CONSIDERATION TO PROPOSAL
(REF A) TO SEEK GOI FINANCIAL SUPPORT FOR ALL ARMISH/MAAG
ELEMENTS AND ASSOCIATED SUPPORT UNITS. AMBASSADOR
BELIEVES IT WOULD NOT BE WISE TO CREATE SITUATION IN
WHICH GOI WAS RESPONSIBLE FOR FULL FINANCING OF U.S.
SECURITY ASSISTANCE PROGRAM. IF IRANIANS PAID THE FULL
BILL, THEY WOULD BE IN POSITION TO EXERCISE CONTROLS OVER
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TEHRAN 08905 01 OF 02 221322Z

STAFFING AND ACTIVITIES OF ARMISH/MAAG WHICH COULD BE

CONTRARY TO USG PRIORITIES AND INTERESTS. BY INJECTING IRANIAN INFLUENCE, FULL GOI FINANCING COULD ALSO COMPROMISE OR SERIOUSLY IMPAIR IMPORTANT NON-SECURITY ASSISTANCE PROGRAMS IN IRAN WHICH FALL UNDER PURVIEW OF CHIEF ARMISH/MAAG AS SENIOR DOD REPRESENTATIVE IN COUNTRY. FINALLY, OUR SUBSTANTIAL SECURITY CONCERNS FOR THIS REGION AND GREAT INVESTMENT IN IRANIAN SECURITY ASSISTANCE PROGRAM REQUIRE THAT WE HAVE A U.S. MILITARY PRESENCE THAT IS COMPLETELY RESPONSIVE TO USG INTERESTS AND UNHAMPERED BY POSSIBLY CONFLICTING GOI BUREAUCRATIC RESTRAINTS DERIVING FROM ITS FINANCIAL SUPPORT.

2. NEVERTHELESS, WE RECOGNIZE NEED TO OBTAIN GREATER GOI FINANCIAL SUPPORT FOR ARMISH/MAAG PROGRAMS AND ALSO TO UPDATE 1947 AGREEMENT WHICH IS PRINCIPAL LEGAL BASIS FOR OUR SECURITY ASSISTANCE PROGRAM. WE BELIEVE THESE OBJECTIVES CAN BE ACCOMPLISHED WHILE PRESERVING U.S. CONTROL THROUGH IMPLEMENTATION OF NEW ARMISH/MAAG PROPOSAL FOR RESTURCTURING OF SECURITY ASSISTANCE PROGRAM. COPIES OF DETAILED PROPOSAL WILL BE FORWARDED THROUGH DOD CHANNELS.

3. IN SUMMARY, THIS PROPOSAL WOULD RECONSTITUTE CHIEF ARMISH/MAAG AND HIS J-STAFF ADVISERS AS OFFICIE OF SENIOR DEFENSE REPRESENTATIVE-IRAN (SDR-I). SDR-I AND HIS STAFF WOULD BE RESPONSIBLE FOR: (1) DIRECTION OF ALL SECURITY ASSISTANCE PROGRAMS IN IRAN; (2) PROVISION OF ADVICE TO SHAH, MINISTRY OF WAR AND SCS; AND (3) CENTRALIZED COORDINATING SUPPERVISION OF ALL DOD UNITS IN IRAN WHICH WE FEEL IS MOST CRITICAL. (WE WOULD EXCEPT DAO, MLG AND MARINE GUARDS AND SUCH OTHER UNITS AS MAY BE NAMED BY SECDEF). OFFICE OF SDR-I WOULD BE FUNDED FROM DOD BUDGET, SUPPLEMENTED AS AT PRESENT BY GOI AID IN KIND (AIK).

4. PRESENT ARMISH/MAAG SERVICE SECTIONS WOULD BE REDESIGNATED AS SECURITY ASSISTANCE ELEMENTS--ARMY, NAVY OR AIR FORCE (SAES). UNDER DIRECTION OF SDR-I, SAES WOULD BE GIVEN RESPONSIBILITY FOR DIRECT SUPERVISION OF ALL SECURITY ASSISTANCE PROGRAMS AFFECTING THEIR IRANIAN COUNTERPART SERVICES. TAFTS, CONTRACT MONITORING UNITS AND ALL OTHER TEMPORARY DETAILS IN IRAN WOULD OPERATE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TEHRAN 08905 01 OF 02 221322Z

UNDER IMMEDIATE SUPERVISION OF SAES. SAES WOULD BE COMPLETELY FINANCED BY GOI THROUGH FMS CASE. THIS CASE SHOULD BE SEPARATE FROM TAFT PACKAGE, ALTHOUGH RUNNING CONCURRENTLY WITH IT. TAFTS WERE CREATED AS SMALL GROUPS OF TECHNICAL TASK-ORIENTED PERSONNEL ON LIMITED-DURATION ASSIGNMENTS TO IRAN. IT WOULD VIOLATE THAT CONCEPT TO INCLUDE IN TAFT PACKAGE FORMER ARMSIH/MAAG SERVICE SECTIONS WHOSE ADVISORY FUNCTIONS AND LONG-TERM PRESENCE IN IRAN

ARE DIFFERENT IN KIND FROM TAFTS.

5. GOI FUNDING WOULD ALSO BE REQUESTED IN SAME FMS CASE FOR PORTION OF BUDGETS OF THREE PRINCIPAL SUPPORT ELEMENTS (U.S. ARMY SUPPORT ACTIVITY-IRAN OR USSA-I, HOSPITAL AND ARMY COMMUNICATIONS COMMAND-EUROPE OR ACCOM) WHICH CAN BE ATTRIBUTED TO BACKSTOPPING SECURITY ASSISTANCE PROGRAMS. IF WASHINGTON APPROVES, FIRST SECURITY ASSISTANCE FMS CASE WOULD RUN FROM JANUARY 1, 1975, TO END OF FISCAL YEAR. WE BELIEVE CASE WOULD BE COMPRISED OF FOLLOWING PRINCIPAL ELEMENTS: SAE, ARMY; SAE, NAVY; SAE, AIR FORCE; USSA-I; HOSPITAL; AND ACCOM. THE ESTIMATED ANNUAL COST TO GOI AT EXISTING TAFT RATES WOULD BE APPROXIMATELY \$27.3 MILLION, INCLUDING AIK. ESTIMATED COST OF THE USG FUNDED SDR-I AND ITS PORTION OF SUPPORT ELEMENTS WOULD BE \$5.1 MILLION ANNUALLY.

6. IF ADOPTED, NEW SDR-I/SAE STRUCTURE AND NEW FINANCIAL ARRANGEMENTS SHOULD BE REFLECTED IN MODIFIED LANGUAGE OF ARMISH/MAAG AGREEMENT. WE SUGGEST THIS BE ACCOMPLISHED IN AS SIMPLE A MANNER AS POSSIBLE ALONG LINES OF PROPOSED NOTE IN PARA 5, REF A. ESTABLISHMENT OF SDR-I AND SAES COULD BE PRESENTED AS NAME CHANGE. NEW FINANCIAL ARRANGEMENTS COULD BE HANDLED IN GENERAL LANGUAGE, LEAVING TERMS AND COSTS TO BE WORKED OUT THROUGH FMS PROCEDURES WITH MINISTRY OF WAR.

7. WE HAVE RECIEVED TWO NOTES FROM MFA REQUESTING OUR VIEWS ON RENEWAL OF AGREEMENT BUT HAVE DEFERRED A REPLY PENDING RESOLUTION OF ARMISH/MAAG FINANCING ISSUE. WE SHOULD REPLY ASAP. WE BELIEVE THAT FINANCIAL/LEGAL ASPECTS OF THIS PROPOSAL CAN BE SEPARATED FROM QUESTION OF ARMISH/MAAG RESTRUCTURING WHICH IS NOT OF DIRECT CONFIDENTIAL

CONFIDENTIAL

PAGE 04 TEHRAN 08905 01 OF 02 221322Z

CONCERN TO GOI. IF RESTRUCTURING CAN BE ACCEPTED IN PRINCIPLE, WE COULD MOVE AHEAD WITH DISCUSSIONS WITH IRANIANS OF FINANCIAL/LEGAL ASPECTS. QUICK ACTION SHOULD HELP HEAD OFF ANY POSSIBLE CONGRESSIONAL CRITICISM PRODUCED BY EVENTUAL PUBLICATION OF GAO REPORT.

8. IN PREPARING TERMS OF REFERENCE FOR NEW SDR-I (IF APPROVED), DRAFTING OFFICERS SHOULD BEAR FOLLOWING POINTS IN MIND:

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 TEHRAN 08905 02 OF 02 221305Z

51

ACTION NEA-10

INFO OCT-01 ISO-00 PM-03 NSC-05 SP-02 SS-15 RSC-01 EB-04

TRSE-00 OMB-01 CIEP-01 SAJ-01 ACDA-05 MMS-01 CIAE-00

INR-05 NSAE-00 L-02 SY-04 ABF-01 AID-05 IGA-01 PRS-01

OC-01 CCO-00 /070 W

----- 075488

R 221132Z OCT 74

FM AMEMBASSY TEHRAN

TO SECSTATE WASHDC 8675

INFO SECDEF WASHDC

JCS WASHDC

USCINCEUR VAIHINGEN

C O N F I D E N T I A L SECTION 2 OF 2 TEHRAN 8905

A. IT IS AMBASSADOR'S DESIRE THAT ALL DOD UNITS BE UNDER IN-COUNTRY COORDINATION/SUPERVISION OF THE SDR-I, EXCEPT FOR DESIGNATED UNITS SUCH AS DAO, MLG AND MARINE GUARDS. THE SDR-I WOULD HAVE IN-COUNTRY SUPERVISION WITHOUT INTERFERING WITH THE ROLES AND MISSION OF THE VARIOUS UNITS AND THEIR RELATIONSHIPS WITH THEIR VARIOUS HIGHER HEADQUARTERS.

B. ALL DOD UNITS IN IRAN OPERATE UNDER AUTHORITY OF AMBASSADOR AS PRESIDENT'S REPRESENTATIVE AND CHIEF OF MISSION. CREATION OF SDR-I SHOULD NOT ALTER THAT CONCEPT NOR PROPOSE TO ESTABLISH ANY NEW, INDEPENDENT DOD LINE TO GOI. ALTHOUGH AMBASSDOR WOULD NORMALLY WORK THROUGH SDR-I IN DEALING WITH SUBORDINATE DOD UNITS, IT MAY BE DESIRABLE TO MAINTAIN DIRECT CONTACT ON CERTAIN SUBJECTS. FOR EXAMPLE, EMBASSY HAS REGULARLY MAINTAINED DIRECT LIAISON WITH GENMISH ON NARCOTICS AND INTELLIGENCE MATTERS AND WOULD WISH TO CONTINUE TO DO SO. CONCEPT OF AMBASSADORIAL AUTHORITY SHOULD BE MADE EXPLICIT IN TERMS OF REFERENCE. TERMS OF REFERENCE SHOULD BE SUBMITTED TO AMBASSADOR FOR APPROVAL BEFORE ADOPTION.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TEHRAN 08905 02 OF 02 221305Z

C. CREATION OF OFFICE OF SDR-I SHOULD CONVEY REAL, NOT MERELY SYMBOLIC, AUTHORITY ON ITS CHIEF AND HIS IMMEDIATE STAFF. COMMUNICATIONS, PROGRAMS AND VISITORS SHOULD BE SUBJECT TO HIS DISCRETIONARY CONTROL. AUTHORITY TO EXERCISE MILITARY JUSTICE MATTERS FOR ALL DOD PERSONNEL IN IRAN SHOULD BE VESTED IN SDR-I OR HIS DESIGNATED SUBORDINATE COMMANDERS.

D. NO NEW DOD UNITS SHOULD BE ASSIGNED TO IRAN WITHOUT FULL COORDINATION/APPROVAL THROUGH THE SDR-I TO THE AMBASSADOR. SIMILARLY, NO NEW PROGRAMS THAT IMPLY ADDITIONAL PERSONNEL OR SIGNIFICANT CHANGE IN MISSION ACTIVITIES SHOULD BE DISCUSSED WITH GOI WITHOUT SUCH PRIOR COORDINATION/APPROVAL.

9. THE CONCEPT DESCRIBED HEREIN IS COMPLEX IN ITSELF AND WILL REQUIRE CAREFUL, DETAILED PLANNING, STUDY, AND POSSIBLY BRIEFINGS TO INSURE FULL UNDERSTANDING AND THE DEVELOPMENT OF A SOUND STRUCTURE AND COMMAND ARRANGEMENT.

10. BECAUSE OF DECISIONS ALREADY TAKEN, WE ARE MORALLY COMMITTED TO A MASSIVE SECURITY ASSISTANCE PROGRAM IN IRAN. WE MUST ACT QUICKLY TO ASSURE THAT U.S. MILITARY ORGANIZATION IS RESPONSIVE AND APPROPRIATE AND THAT DOD STAFFING IS ADEQUATE TO CONFRONT THE TASKS WE HAVE ACCEPTED. WE WOULD WELCOME COMMENTS ON THIS PROPOSAL FOR A NEW STRUCTURE FOR OUR SECURITY ASSISTANCE EFFORT. SUBSEQUENT MESSAGES WILL DEAL WITH RELATED SUBJECTS OF GENMISH AND ADDITIONAL DOD STAFFING AND IMPROVED PERSONNEL POLICIES FOR OUR SECURITY ASSISTANCE MISSION IN IRAN.

HELMS

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MILITARY ASSISTANCE PROGRAMS, BALANCE OF PAYMENTS AGREEMENTS, COST ESTIMATES, MILITARY PLANS
Control Number: n/a
Copy: SINGLE
Draft Date: 22 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974TEHRAN08905
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740300-1170
From: TEHRAN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741025/aaaaavgc.tel
Line Count: 256
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: (A) STATE 126123; (B) TEHRAN 5354; (, C) STATE 164946;
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 06 MAR 2003
Review Event:
Review Exemptions: n/a
Review History: WITHDRAWN <20 AUG 2002 by izenbei0, 3.4.X1>; RELEASED <06 MAR 2003 by shawdg>; APPROVED <06 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: GOI FINANCIAL SUPPORT FOR AND ORGANIZATION OF ARMISH/MAAG
TAGS: PFOR, MASS, IR, US
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005